

### Schedule 4 – Terms of Reference

#### Overview and Scrutiny Board and Sub-committees, Regulatory and Other Committees, Area Committees and Other Bodies

Name of Committee and Terms of Reference	Membership	Current Members
<p><b>Overview and Scrutiny Board:</b></p> <p><b>Terms of Reference:</b></p> <ol style="list-style-type: none"> <li>1. To approve and co-ordinate the work programme for the overview and scrutiny function for the year.</li> <li>2. To appoint sub-committees and/or working parties to perform the overview and scrutiny function (the membership of such bodies to be in accordance with Standing Order D2 in relation to Overview and Scrutiny).</li> <li>3. To review or scrutinise decisions made, or other action taken, in connection with the discharge of functions which are the responsibility of the Executive.</li> <li>4. To make reports or recommendations to the Authority or the Executive with respect to the discharge of functions which are the responsibility of the Executive.</li> <li>5. To make reports or recommendations to the Authority or the Executive with respect to the discharge of functions which are not the responsibility of the Executive.</li> <li>6. To make reports or recommendations to the Authority or the Executive or the Council’s partner authorities (as defined by the Local Government and Public Involvement in Health Act 2007) on matters which affect the Authority's area or the inhabitants of that area.</li> </ol>	<p>9 members of the Council (including the Overview and Scrutiny Co-ordinator and Scrutiny Lead Members) excluding the Mayor, other members of the Executive and the Chairman/woman of the Council plus 2 Diocesan and 2 Parent Governor Representatives</p> <p>Conservative (5)</p> <p>Liberal Democrat (2)</p> <p>Non Coalition Group (2)</p>	<p>Councillors Bent, Hytche, Kingscote, McPhail and J Thomas</p> <p>Councillors Darling and Pentney</p> <p>Councillors Stockman and Davies</p>

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<p>7. To consider all matters and issues arising from the Council’s power of scrutinising local health services in accordance with the Health and Social Care Act 2001, the National Health Service Act 2006 and Health and Social Care Act 2012.</p> <p>8. To consider all matters and issues arising from the Council’s power to review or scrutinise decisions made, or other action taken, in connection with the discharge by the responsible authorities of their crime and disorder functions in accordance with the Police and Justice Act 2006.</p> <p>9. To review and scrutinise the exercise by risk management authorities of flood risk management functions or coastal erosion risk management functions which may affect the local authority's area in accordance with Flood and Water Management Act 2010.</p>		
<p><b>Health Scrutiny Board (Sub Committee of the Overview and Scrutiny Board):</b></p> <p><b>Terms of Reference:</b></p> <p>To consider all matters and issues arising from the Council’s power of scrutinising local health services in accordance with the Health and Social Care Act 2001, the National Health Service Act 2006 and Health and Social Care Act 2012.</p>	<p>8 members of the Council (politically balanced)</p> <p>Conservative (5)</p> <p>Liberal Democrat (2)</p> <p>Non Coalition (1)</p>	<p>Councillors Bent, Hytche, Hernandez, McPhail and J Thomas</p> <p>Councillors Doggett and Faulkner (A)</p> <p>Councillor Davies</p>

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<p><b>Audit Committee:</b></p> <p><b>Terms of Reference:</b></p> <ol style="list-style-type: none"> <li>1. To consider the Head of Internal Audit’s annual report and opinion, and a summary of Internal Audit activity (actual and proposed) and the level of assurance it can give over the Council’s corporate governance arrangements.</li> <li>2. To consider summaries of specific Internal Audit reports as requested.</li> <li>3. To consider reports dealing with the management and performance of the providers of Internal Audit Services.</li> <li>4. To consider a report from Internal Audit on agreed recommendations not implemented within a reasonable timescale.</li> <li>5. To consider the External Auditor’s Annual Letter, relevant reports, and the report to those charged with governance.</li> <li>6. To consider specific reports as agreed with the External Auditor.</li> <li>7. To comment on the scope and depth of external audit work and to ensure it gives value for money.</li> <li>8. To liaise with the Audit Commission over the appointment of the Council’s external auditor.</li> <li>9. To commission work from Internal and External Audit within approved resources.</li> </ol>	<p>6 members of the Council excluding members of the Executive, in accordance with the political balance requirements</p> <p>Conservative (4)</p> <p>Liberal Democrat (1)</p> <p>Non-Coalition (1)</p>	<p>Councillors Addis, Bent, Brooksbank and Tyerman</p> <p>Councillor Pountney</p> <p>Councillor Parrott</p>

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<p>Regulatory Framework</p> <p>10. To maintain a strategic overview of the Council’s Constitution in respect of contract procedure rules, financial regulations and codes of conduct and behaviour (the primary responsibility for considering and ensuring that the constitution is fit for purpose lies with the Monitoring Officer and the Standards Committee in relation to the codes of conduct).</p> <p>11. To review any issue referred to it by the Chief Operating Officer, a Director, the Monitoring officer, Section 151 Officer (Chief Finance Officer) or any Council body.</p> <p>12. To monitor the effective development and operation of risk management and corporate governance in the Council.</p> <p>13. To monitor council policies on ‘Raising Concerns at Work’ and the ‘Anti-fraud and corruption strategy’ and the Council’s complaints process.</p> <p>14. To oversee the production of the authority’s Statement on Internal Control and to recommend its adoption.</p> <p>15. To oversee the Council’s arrangements for corporate governance and consider necessary actions to ensure compliance with best practice.</p> <p>16. To review the Code of Corporate Governance.</p> <p>17. To monitor the Council’s compliance with its own and other published standards and controls.</p> <p>Accounts</p> <p>18. On behalf of the Council, to approve the annual statement of accounts.</p> <p>19. To consider the External Auditor’s report to those charged with governance on issues arising from the audit of the accounts.</p>		

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<p><b>Development Management Committee:</b></p> <p><b>Terms of Reference:</b></p> <ol style="list-style-type: none"> <li>1. At all times to have regard to the adopted Torbay Local Plan 1995-2011 (“the Torbay Local Plan”) and, following submission to the Secretary of State, the new Torbay Local Plan 2012 - 2032.</li> <li>2. To consider and (if appropriate) determine (unless such determination is reserved by law to Council) all applications and all other matters (including issuing notices, making Orders and requesting the Monitoring Officer to issue civil or criminal proceedings) relating to:               <ul style="list-style-type: none"> <li>Town and Country Planning, including                   <ul style="list-style-type: none"> <li>• Conservation Areas</li> <li>• Listed Buildings</li> <li>• Scheduled Ancient Monuments</li> <li>• The display of advertisements</li> <li>• Tree Preservation Orders</li> <li>• Complaints about high hedges</li> <li>• Public Rights of Way</li> <li>• Minerals</li> <li>• Highways matters</li> <li>• Waste</li> <li>• Enforcement; and</li> <li>• Environmental Assessment</li> </ul> </li> </ul> </li> </ol> <p>so far as they are set out in Schedule 2 of this Part 3 of the Constitution (Council Functions) or are identified as Council functions in Schedule 1 of this Part 3 (Local Choice Functions): i.e. so far as they are not Executive functions.</p>	<p>9 members of the Council with membership comprising, if reasonably possible, members from the various areas of the Borough</p> <p>Conservative (5)</p> <p>Liberal Democrat (2)</p> <p>Non Coalition Group (2)</p>	<p>Councillors Addis, Brooksbank, Kingscote, McPhail and Tyerman</p> <p>Councillor Baldrey and Pentney</p> <p>Councillors Morey and Stockman</p>

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<p>3. The Committee shall not determine any application (or other matter) in a manner that would (in the opinion of the Director of Place) not be in accordance with the adopted and/or new Torbay Local Plan unless both those Officers recommend such determination and the determination is consistent with the Director’s recommendation.</p> <p>If, contrary to officer recommendation, the Committee consider that an application (or other matter) shall be determined not in accordance with the adopted and /or Torbay Local Plan then (unless their determination is consistent with the recommendation of the Director of Place) the item shall be referred to Council for determination.</p> <p>4. The Committee shall not determine any application (or other matter) that relates to land owned, controlled or occupied by the Council in a manner that is not in accordance with the recommendation of the Director of Place. If the Committee consider that an application (or other matter) that relates to land owned, controlled or occupied by the Council shall be deferred or determined not in accordance with the recommendation of the Director of Place the Director may refer that matter to Council for consideration or determination.</p>		
<p><b>Licensing Committee:</b></p> <p><b>Terms of Reference:</b></p> <p>To carry out the Licensing functions of the Council.</p>	<p>15 members of the Council (politically balanced)</p> <p>Conservative (8)</p> <p>Liberal Democrat (4)</p>	<p>Councillors Addis, Amil, Bent, Brooksbank, Butt, Hytche, Hernandez and Tyerman</p> <p>Councillor Doggett,</p>

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	Non Coalition Group (2)  Labour (1)	Pentney, Stocks and Stringer  Councillors, Ellery and Parrott  Councillor Cowell
<p><b>Harbour Committee:</b></p> <p><b>Terms of Reference:</b></p> <p>To determine all matters relating to the strategic management of the Council’s function as a Harbour Authority, in line with the Tor Bay Harbour and Maritime Strategy, the Council’s Policy Framework. Specifically the Committee will:-</p> <p>1. manage all of the Harbour’s financial matters in accordance with approved financial procedures and the Council’s aspirations for the harbour to be self financing as outlined in the Harbour and maritime strategy and including (but not limited to):</p> <p>(a) the setting of harbour charges from time to time (including in-year changes to the schedule) normally following consultation with the relevant Harbour Liaison Forums;</p> <p>(b) approving the annual revenue budgets within the ring-fenced harbour accounts;</p> <p>(c) receiving quarterly budget monitoring reports and to approve variances as appropriate; and</p>	<p>9 members of the Council plus up to five external non-voting advisors appointed by the Committee on a four year term and one non-voting advisor who is a private sector representative of the Board of the Torbay Economic Development Company</p> <p>(Group Leaders will be asked to take account of the geographical spread of members in making appointments to the Committee)</p> <p>Conservative (5)</p> <p>Liberal Democrat (2)</p>	<p>The Mayor and Councillors Amil, McPhail, Hytche and Richards</p> <p>Councillors J Faulkner and</p>

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<p>(d) monitoring the harbour reserve funds and to seek to ensure that the funds are kept above an appropriate minimum contingency level and ensure the harbour remains self-financing;</p> <p>providing that no decision by the Harbour Committee shall impact adversely on the Council’s general fund or capital budget.</p> <p>2. to act as Duty Holder for the purposes of the Port Marine Safety Code;</p> <p>3. approve and monitor a business plan for Tor Bay Harbour, in line with the Council’s policy framework, and address any issues relating to performance;</p> <p>4. review these terms of reference annually and request the Council to make any necessary amendments and/or additions;</p> <p>5. review annually the powers delegated to the Executive Head Tor Bay Harbour Authority – Tor Bay Harbour Master and refer any proposed changes to the Council for determination. The Committee itself shall not authorise any changes;</p> <p>6. consider any other matters referred to the Committee by the Executive Head Tor Bay Harbour Authority;</p> <p>7. establish any sub-committee or working parties as the Committee sees fit, in particular a Harbour Appointments Sub-Committee for the recruitment of advisors;</p> <p>8. recommend the format, composition and governance of the Harbour Liaison Forums and keep the arrangements under review;</p> <p>9. to provide strategic direction to the Executive Head Tor Bay Harbour Authority</p>	<p>Non Coalition Group (2)</p>	<p>Stringer</p> <p>Councillors Ellery and James</p>



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<p>and the Mayor in relation to those assets within Tor Bay Harbour and the harbour estate that are managed by Tor Bay Harbour Authority.; and</p> <p>10. appoint advisors following receipt of recommendations from the Harbour Appointments Sub-Committee and the Board of Torbay Economic Development Company Ltd. Appointments will be merit based and be in accordance with the Local Protocol for members of the Harbour Committee.</p>		
<p><b>Employment Committee:</b></p> <p><b>Terms of Reference:</b></p> <p>1. To make recommendations to Council on the appointment of the Head of Paid Service including the terms and conditions of his/her employment.</p> <p>2. To determine appointments to post of Director or equivalent positions of the Council, including the terms and conditions of contracts, appointment procedures and arrangements.</p> <p>3. To consider applications for the position of Coroner and to recommend to Council the person to be appointed to that post.</p> <p>4. To hear and determine appeals in relation to disciplinary matters, in relation to dismissal.</p> <p>5. To consider any matters referred by the Executive Director on the appointment of Directors on Council owned companies.</p> <p>6. To consider any disciplinary or grievance matters in relation to the Executive Director.</p>	<p>5 members of the Council</p> <p>Conservative (3)</p> <p>Liberal Democrat (1)</p> <p>Labour (1)</p>	<p>The Mayor and Councillors McPhail and Mills</p> <p>Councillor Darling</p> <p>Councillor Cowell</p>

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<p><b>School Transport Appeals Committee:</b></p> <p><b>Terms of Reference:</b></p> <p>To determine appeals in respect of school transport.</p>	<p>7 members of the Council</p> <p>Conservative (4)</p> <p>Liberal Democrat (2)</p> <p>Non Coalition Group (1)</p>	<p>Councillors Addis, Hill, D Thomas, Tyerman</p> <p>Councillors Stringer and Stocks</p> <p>Councillor Parrott</p>
<p><b>Civic Committee:</b></p> <p><b>Terms of Reference:</b></p> <ol style="list-style-type: none"> <li>1. To consider nominations for the title of Honorary Freeman and make recommendations to the Council as necessary.</li> <li>2. To consider and promote nominations for national and local awards.</li> <li>3. To identify events to attract Royal visits</li> <li>4. To keep updated on major national civic events.</li> </ol>	<p>7 members of the Council in accordance with the political balance requirements</p> <p>Conservative (4)</p> <p>Liberal Democrat (2)</p> <p>Non Coalition Group (1)</p>	<p>Councillors Amil, Brooksbank, McPhail and Mills</p> <p>Councillors J Faulkner and Stringer</p> <p>Councillor Stockman</p>

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<p><b>Standards Committee:</b></p> <p><b>Terms of Reference:</b></p> <ol style="list-style-type: none"> <li>1. To promote and maintain high standards of conduct by the Mayor, councillors, co-opted members and church and parent governor representatives.</li> <li>2. To assist the Mayor, councillors, co-opted members and church and parent governor representatives to observe the Members’ Code of Conduct.</li> <li>3. To advise the Council on the adoption or revision of the Members’ Code of Conduct.</li> <li>4. To monitor the operation of the Members’ Code of Conduct.</li> <li>5. To advise, train or arrange to train the Mayor, councillors, co-opted members and church and parent governor representatives on matters relating to the Members’ Code of Conduct.</li> <li>6. To assist the Monitoring Officer in carrying out his/her responsibilities pursuant to the Code of Conduct and its protocols.</li> <li>7. To review the Council’s local protocols as contained in the Constitution.</li> <li>8. To review the Constitution in relation to ethics and probity issues.</li> <li>9. To advise others on probity and ethics.</li> <li>10. To consider any alleged breaches of local protocols by members.</li> <li>11. To share experience with other standards committees.</li> </ol> <p>The Council may arrange for the Standards Committee to exercise such other functions as the Council considers appropriate.</p>	<p>7 members of Torbay Council (4 Conservative and 2 Liberal Democrat and 1 independent).</p> <p>Conservative (4)</p> <p>Liberal Democrat (2)</p> <p>Non Coalition Group (1)</p>	<p>Councillors Addis, Amil, Hernandez and J Thomas</p> <p>Councillors Doggett and Stocks</p> <p>Councillor Parrott</p>

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<p><b>Health and Wellbeing Board</b></p> <p><b>Terms of Reference:</b></p> <ol style="list-style-type: none"> <li>1. To encourage those who arrange for the provision of any health or social care services in the area to work in an integrated manner for the purpose of advancing the health and wellbeing of the people in its area.</li> <li>2. To provide advice, assistance and support, as it thinks appropriate for the purpose of encouraging the making of arrangements under Section 75 (arrangements between NHS bodies and local authorities) of the National Health Service Act 2006 in connection with the provision of such services.</li> <li>3. To encourage those who arrange for the provision of health-related services in its area to work closely with the Health and Wellbeing Board.</li> <li>4. To encourage those who arrange for the provision of any health or social care services in its area and those who arrange for the provision of any health-related services in its area to work closely together.</li> <li>5. To exercise the functions of Torbay Council and South Devon and Torbay Clinical Commissioning Group under sections 116 (health and social care: joint strategic needs assessments) and 116A (health and social care: joint health and wellbeing strategy) of the Local Government and Public Involvement in Health Act 2007, namely: <ul style="list-style-type: none"> <li>• Preparation of a Joint Strategic Needs Assessment; and</li> <li>• Preparation of a Joint Health and Wellbeing Strategy.</li> </ul> </li> <li>6. To assess needs for pharmaceutical services in Torbay and publish a statement of its first assessment and of any revised assessment.</li> </ol>	<p>Up to five members of the Council (to be appointed by the Mayor);</p> <p>Director of Adult Social Services  Director of Children’s Services  Director of Public Health  A representative of Healthwatch Torbay  A representative of South Devon and Torbay Clinical Commissioning Group</p> <p>Conservative (3)</p> <p>Liberal Democrat (1)</p> <p>Non Coalition Group (1)</p>	<p>Councillors Lewis, Pritchard and Scouler</p> <p>Councillor Doggett</p> <p>Councillor Davies</p>

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<p>7. To provide the Council its opinion on whether the local authority is discharging its duty under section 116B (duty to have regard to assessment and strategies) of the Local Government and Public Involvement in Health Act 2007.</p> <p>8. To exercise the statutory duty to promote co-operation between Torbay Council, its relevant partners and other partners or bodies as the Council considers appropriate, to improve the well-being of children in the area.</p> <p>9. To consider the annual report of the Torbay Safeguarding Children’s Board.</p> <p>10. To make any decisions that legislation or government guidance reserves to Health and Wellbeing Board’s and/or proposes that Health and Wellbeing Boards would be appropriate forum for such decisions to be made.</p>		